# Newton Zoning Redesign

A New (DRAFT) Zoning Map for Newton

05.10.18

## Welcome!

- 6:35 Zoning 101
- 6:45 A New (Draft) Zoning Map for Newton
- 7:20 Q&A
- 7:30 Table-top Sessions

# Zoning 101

# Zoning Is...

Zoning shapes our city. It ensures that buildings and uses of land promote positive outcomes for the community and are consistent with the neighborhood context.

Zoning is the regulation of our built environment: types of buildings, their locations, and their uses.



- The Zoning Map
- The Zoning Ordinance
- Dimensional Requirements
- Development and Use Standards
- Decision Making Processes



The Zoning Map divides the city into districts, each of which represents a different set of land uses and scales of building types.

- The Zoning Map
- The Zoning Ordinance
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- Development and Use Standards
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The Zoning Ordinance is the book of rules and regulations for how private property lots are divided, how buildings are constructed on those lots, and how those buildings are used.

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- The Zoning Ordinance
- Dimensional Requirements
- Development and Use Standards
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Dimensional Requirements control the dimensions of private property lots and the buildings constructed on them, including: width and depth of properties, height and overall scale or mass of buildings, as well as how far buildings are from the street and from neighboring property lines.

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- Define it. State Intent.
- Set standards Specific application materials, specific site layout standards, specific operations standards

- The Zoning Map
- The Zoning Ordinance
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- Decision Making Processes

Who approves? What standards for approval are applied?

**City Council** e.g. Special Permit

Zoning Amendments

Zoning Board of Appeals e.g. Variance

Inspectional Services Department *e.g. Building Permit* 



Created by Creative Stall from Noun Project

Decision Making Processes for applying the zoning rules are outlined in the ordinance as well.



# **30-Second History of Zoning in Newton**

1922 – First zoning code in Newton
1941 – Introduce lot sizes & setbacks
1953 – Increase required lot sizes
1987 – Major reorganization, and update to commercial zones
2011 – Zoning Reform Group
2015 – Phase One completed
2017 – Phase Two – TODAY!

# What is Zoning Redesign?

The Zoning Redesign initiative aims to create a zoning code that is more **flexible, predictable,** and **context-based** in order to encourage development / redevelopment within Newton that is in keeping with the city's celebrated **character** while **directing growth** and economic development to the most appropriate areas.

# The Pattern Book

The Pattern Book represents several months of effort collecting first-hand data and analysis. Final version forthcoming spring 2018.

Complete draft online at: www.courbanize.com/newtonzoning

#### **Zoning Redesign Timeline**



# Zoning is our opportunity to shape the future of Newton

# A New (Draft) Zoning Map for Newton

#### A New Zoning Map for Newton

May 10, 2018 6:30 - 8:00 p.m. Newton Free Library, 330 Homer Street

#### www.courbanize.com/newtonzoning

The Zoning Map explains how to apply the rules of the zoning ordinance to different parts of the City. On the map, the city is divided into districts. Each district has an associated set of allowed uses, e.g. residential, commercial, industrial, or open space as well as associated rules governing the size and type of building that are permitted to be built.

The overall objective of this rewrite of the zoning ordinance is to create a contextbased ordinance, meaning the rules will be derived from the existing or desired built character of the city. For the majority of the city, this approach means that the zoning map will have districts where the



size, shape, and use of buildings reflect the buildings that exist there today. With up to 87% of the buildings currently nonconforming with the existing rules for their district, this change alone is a significant advancement.

In creating a first draft zoning map, staff and the consultants have done an extensive analysis of the data drawn from the Pattern Book to generate a new set of districts and building rules that reflect the existing built city. The first draft will be discussed and adjusted through numerous conversations over the next several months.

### 87% of Newton's developed parcels are non-conforming with the current zoning ordinance

Join us on May 10th as we discuss the first draft map:

- How the Pattern Book data was translated into a draft new zoning map for Newton
- How the Comprehensive Plan is reflected in the proposed map
- The draft boundaries of the proposed new districts

Wheelchair accessible location. For ADA accomodations, contact Jini Fairley at least two business days in advance: jfairley@newtonma.gov or 617-796-1253, For City's TTY/TDD: 617-796-1089, For TRS, dial 711.

### **Tonight's Presentation:**

#### Primary Objectives:

- Explain the data-driven map making process
- Review draft district boundaries and draft building types for Neighborhood Districts
- Show examples of how context-based zoning districts, and specific building types can work together to regulate development

# Zoning Redesign:

Source Documents







Planning and Development Board Adopted by the Newton Board of Aldermen November 19, 2007



**Comp Plan** 



#### n Technology + GIS GIS BIS Hom Newton's Geographic Information Syst Directions Historic Maps **SIS Data Diction** Follow Newton GIS on Twitte Mayor Full Links & Resources e Data Dietionary Dowth ip Ubrary: Maps in Acrobat, pdf forme aniet Finder: Find Voting and School D Online GIS Access Newton The Garden City About Us Citity of Newton I GIS



# Zoning Redesign:

Source Documents



### Ordinance Components:

Goals +

Zoning Ordinance Purpose Zoning Ordinance Districts

Zoning Ordinance Districts

Zoning Ordinance Districts Building Types Per District

Building Types Per District

Building Types Per District Building Standards Building Standards

→ Rules

## A Data Driven Approach to Zoning:

Parallel Processes

Increasing zoning conformity by adjusting requirements to match existing / built conditions in Newton;

#### 2

Integration of transit access and walkability considerations in base zoning districts;

\*Taken from the Comprehensive Plan and Zoning Reform Group Goals



Identify building types that exist throughout Newton, and set zoning requirements based on their physical characteristics: height, size, relationship to street, etc;

### A Data Driven Approach to Zoning:

Increasing zoning
 conformity by adjusting
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Integration of transit access and walkability considerations in base zoning districts;

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Identify building types that exist throughout Newton, and set zoning requirements based on their physical characteristics: height, size, relationship to street, etc;

#### **Existing City:** Aerial Photo (2015)

How do we create a zoning ordinance that better reflects the existing conditions of Newton today?



# **Existing City:**

#### Basic Features (physical)

To design a new zoning ordinance that better reflects the existing conditions, we started by distilling complexities of the city into basic features that can be measured, and specifically planned for.



# **Existing Land Use Distribution**



# **Existing City:**

#### **Development Pattern Subsets**

The Pattern Book catalogs Newton's numerous types of development, making delineations between use, density of residential units, size and type of structure, as well as lot characteristics.



# **Existing City:**

1-2 Family Detached Houses84% of Newton's total parcels



# Existing Zoning:

#### **Dimensional Regulations**



				Sec. 3.1. Single Residence Dis	tricts   Article	3. Residenc	ce Districts
	100					6	
Street.	SR1	SR2	SR3	Steer	SR1	SR2	Street
Principal Building Setba	cks (On or Afte	SR2 er 12/7/195	SR3	Principal Building Height			SR3
Principal Building Setba € Front (min)*	cks (On or Afte 40'	SR2 er 12/7/195 30'	SR3 3) 30'	Principal Building Height Sloped Roof(max)	36'	36'	SR3 36'
Principal Building Setba € Front (min)* € Side (min)	cks (On or Afte 40' 20'	SR2 er 12/7/195 30' 15'	SR3 3) 30' 10'	Principal Building Height Sloped Roof (max) Flat Roof (max)			SR3
Principal Building Setba € Front (min)* € Side (min)	cks (On or Afte 40'	SR2 er 12/7/195 30'	SR3 3) 30'	Principal Building Height Sloped Roof(max) Flat Roof (max) 😡 Stories (max)	36'	36'	SR3 36'
Principal Building Setba D Front(min)* D Side(min) D Rear(min) Principal Building Setba	cks (On or Afte 40' 20' 25' cks (Before 12	SR2 30' 15' 15' 77/1953)	SR3 30' 10' 15'	Principal Building Height Sloped Roof (max) Flat Roof (max)	36' 30'	36' 30'	SR3 36' 30'
Principal Building Setba D Front(min)* D Side(min) D Rear(min) Principal Building Setba D Front(min)*	cks (On or Afte 40' 20' 25' cks (Before 12 25'	SR2 er 12/7/195 30' 15' 15' /7/1953) 25'	SR3 3) 30' 10' 15' 25'	Principal Building Height Sloped Roof (max) Flat Roof (max) O Stories (max) Stories by Special	36' 30' 2.5	36' 30' 2.5	SR3 36' 30' 2.5
Principal Building Setba D Front(min)* D Side(min) D Rear(min) Principal Building Setba	cks (On or Afte 40' 20' 25' cks (Before 12	SR2 30' 15' 15' 77/1953)	SR3 30' 10' 15'	Principal Building Height         Sloped Roof (max)         Flat Roof (max)         Ø Stories (max)         ® Stories by Special         Permit(max)	36' 30' 2.5 3	36' 30' 2.5	SR3 36' 30' 2.5 3

#### Sec. 3.1. Single Residence Districts | Article 3. Residence Districts

#### 3.1.9. Floor AreaRatios

- A. Floor area ratio (FAR) shall apply to all single- and two-family structures, whether new or existing, except on rear lots (see <u>Sec. 3.1.0</u>), according to the FAR limits contained in the Table below. See <u>Sec.</u> <u>1.5.5</u> for rules regarding FAR measurement. The following exceptions shall apply:
- For construction on lots created before 12/7/1953, an additional increase in FAR of 0.02 above the amount shown in the table below shall be allowed, provided that new construction proposed using additional FAR granted under this paragraph shall comply with setback requirements for post-1953 lots. Any increase

in FAR granted through this paragraph may not create or increase nonconformities with respect to lot coverage or open space and may not be used in conjunction with Sec. <u>7.8.2.B.</u>
 2. An increased FAR may be allowed by special

- An increased PAR may be allowed by special permit if the proposed structure is consistent with and not in derogation of the size, scale and design of other structures in the neighborhood.
- increase in FAR of 0.02 i in the table below shall t new construction al FAR granted under plw with setback

	Lot Size (sf)	Equation for Determining Maximum FAR	Maximum FAR Range
	4,999 sf or less		0.46
	5,000 to 6,999 sf	0.46 - (0.000015 (lot size - 5,000))	0.46 to 0.43
	7,000 to 9,999sf	0.43 - (0.000033 (lot size -7,000))	0.43 to0.33
SR 1	10,000 to 14,999 sf	0.33 - (0.000004 (lot size - 10,000))	0.33 to0.31
0	15,000 to 19,999sf	0.31 - (0.000006 (lot size - 15,000))	0.31 to0.28
	20,000 to 24,999 sf	0.28 - (0.000004 (lot size - 20,000))	0.28 to 0.26
	25,000 sf or more		0.26
SR 2	4,999 sf orless		0.46
	5,000 to 6,999 sf	0.46 - (0.000015 (lot size - 5,000))	0.46 to 0.43
	7,000 to 9,999sf	0.43 - (0.000017 (lot size -7,000))	0.43 to0.38
	10,000 to 14,999 sf	0.38 - (0.000010 (lot size - 10,000))	0.38 to 0.33
	15,000 sf or more		0.33
5 7 SR3 1 2	4,999 sf orless		0.48
	5,000 to 6,999 sf		0.48
	7,000 to 9,999sf	0.48 - (0.000023 (lot size -7,000))	0.48 to0.41
	10,000 to 14,999 sf	0.41 - (0.000006 (lot size - 10,000))	0.41 to0.38
	15,000 to 19,999 sf		0.38
	20,000 to 24,999 sf	0.38 - (0.000004 (lot size - 20,000))	0.38 to 0.36
	25,000 sf ormore		0.36

#### -- Not Applicable

(Ord. No. Z-51, 08/10/09; Ord. No. Z-69, 07/12/10; Ord. No. Z-72, 11/15/10; Ord. No. Z-75, 2/7/11; Ord. No. Z-77, 02/22/11; Ord. No. Z-101, 12/05/11)

Chapter 30: Zoning Ordinance | Newton, Massachusetts

#### 3-9

#### Floor Area Ratio

Chapter 30: Zoning Ordinance | Newton, Massachusetts

Chapter 30: Zoning Ordinance | Newton, Massachusetts

#### Lot Standards

3-2

**Building Standards** 

3-3

## **Existing Zoning:**

Dimensional Realities





#### **Existing Zoning:** Nonconforming Properties 87%

The high percentage of nonconforming properties creates confusion for home owners, contractors, and anyone trying to make planning decisions for the City



#### **Existing Zoning:** Nonconforming Properties 87%



### Ordinance Components:

Goals +

Zoning Ordinance Purpose

#### Zoning Ordinance Districts

Zoning Ordinance Districts

Zoning Ordinance Districts Building Types Per District

Building Types Per District

Building Types Per District Building Standards Building Standards Building Standards Building Standards Building Standards

→ Rules

Building Standards Building Standards Building Standards Building Standards



# **Existing Clusters:**

#### Siting Parameters

Using spatial statistics, the team identified clusters of parcels that share similar characteristics of how a building relates to its lot:

- lot coverage
- front setback
- frontage ratio



# **Existing Clusters:**

#### Siting Parameters

Using spatial statistics, the team identified clusters of parcels that share similar characteristics of how a building relates to its lot:

- lot coverage
- front setback
- frontage ratio

#### Lot Parameters

The team then integrated lot characteristics into the cluster analysis:

- lot size
- lot frontage


# **Existing Clusters:**

High Intensity Clusters







# **Existing Clusters:**

#### Low Intensity Clusters







#### Neighborhood 1

Clusters with low intensity siting and lot parameters



#### Neighborhood 2

Clusters with low to mid-intensity siting and lot parameters, and located near or adjacent to lower intensity clusters



#### Neighborhood 3

Clusters with mid to high-intensity siting and lot parameters, and located near the highest intensity clusters



#### Neighborhood 4

Clusters with the highest intensity siting and lot parameters were added to the N-4 District



# Neighborhood Districts:

**District Characteristics** (Describes Approximately 90% of Existing Conditions)

#### Neighborhood 1



Typical Max Lot Coverage: 30% Front Setback: 15ft-110ft Frontage Ratio: 15%-80% Lot Size: 7,000sf - 45,000sf

#### Neighborhood 2



Typical Max Lot Coverage: 35% Front Setback: 10ft-70ft Frontage Ratio: 25%-80% Lot Size: 5,000sf - 25,000sf

#### Neighborhood 3



Typical Max Lot Coverage: 40% Front Setback: 10ft-55ft Frontage Ratio: 25%-85% Lot Size: 5,000sf - 19,000sf

#### Neighborhood 4



Typical Max Lot Coverage: 50% Front Setback: 5ft-55ft Frontage Ratio: 25%-85% Lot Size: 3,000sf - 17,000sf

# Ordinance Components:

Goals ←

Zoning Ordinance Purpose Zoning Ordinance Districts Zoning Ordinance Districts

Zoning Ordinance Districts Building Types Per District

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→ Rules

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# Neighborhood Districts:

#### Primary Building Types

#### House A



Typical Max Height: 2.5 stories Typical Max Footprint Size: 3,250sf Typical Max Width: 70ft Typical Max Depth: 71ft

Number in Newton: 3,400

#### House B



Typical Max Height: 2 stories + attic Typical Max Footprint Size: 2,750sf Typical Max Width: 67ft Typical Max Depth: 62ft

Number in Newton: 12,300

House C



Typical Max Height: 1-1.5 stories Typical Max Footprint Size: 3,100sf Typical Max Width: 82ft Typical Max Depth: 60ft

Number in Newton: 4,700

# Neighborhood 1:

**Primary Building Type Standards** (Describes Approximately 90% of Existing Conditions)

#### House A



Max Height: 2.5 stories Max Footprint Size: 4,000sf Max Building Width: 75ft Max Building Depth: 70ft Max Lot Coverage: 30% Front Setback: contextual (current range 15ft-100ft)

Existing Lot Size Range: 7,500sf - 45,000sf

#### House B



Max Height: 2 stories + attic Max Footprint Size: 3,500sf Max Building Width: 75ft Max Building Depth: 60ft Max Lot Coverage: 30% Front Setback: contextual (current range 20ft-90ft) House C



Max Height: 1.5 stories Max Footprint Size: 3,800sf Max Building Width: 90ft Max Building Depth: 60ft Max Lot Coverage: 30% Front Setback: contextual (current range 20ft-75ft)

Existing Lot Size Range: 7,000sf - 38,000sf

Existing Lot Size Range: 7,200sf - 30,000sf

# Neighborhood 2:

Primary Building Type Standards (Describes Approximately 90% of Existing Conditions)

#### House A



Max Height: 2.5 stories Max Footprint Size: 3,200sf Max Building Width: 70ft Max Building Depth: 60ft Max Lot Coverage: 30% Front Setback: contextual (current range 15ft-70ft)

Existing Lot Size Range: 6,500sf - 28,000sf

#### House B



Max Height: 2 stories + attic Max Footprint Size: 2,500sf Max Building Width: 65ft Max Building Depth: 55ft Max Lot Coverage: 30% Front Setback: contextual (current range 10ft-60ft)

Existing Lot Size Range: 5,000sf - 22,000sf

# <section-header>

Max Height: 1.5 stories Max Footprint Size: 2,800sf Max Building Width: 68ft Max Building Depth: 55ft Max Lot Coverage: 30% Front Setback: contextual (current range 15ft-50ft)

Existing Lot Size Range: 5,000sf - 20,000sf

# Neighborhood 3:

Primary Building Type Standards (Describes Approximately 90% of Existing Conditions)

#### House A



Max Height: 2.5 stories Max Footprint Size: 2,600sf Max Building Width: 60ft Max Building Depth: 60ft Max Lot Coverage: 30% Front Setback: contextual (current range 10ft-55ft)

Existing Lot Size Range: 5,000sf - 20,000sf

#### House B



Max Height: 2 stories + attic Max Footprint Size: 2,300sf Max Building Width: 60ft Max Building Depth: 55ft Max Lot Coverage: 30% Front Setback: contextual (current range 10ft-50ft)

Existing Lot Size Range: 5,000sf - 18,000sf

#### House C



Max Height: 1.5 stories Max Footprint Size: 2,800sf Max Building Width: 75ft Max Building Depth: 50ft Max Lot Coverage: 30% Front Setback: contextual (current range 15ft-50ft)

Existing Lot Size Range: 5,000sf - 16,000sf

# Neighborhood 4:

**Primary Building Type Standards** (Describes Approximately 90% of Existing Conditions)

#### House A



Max Height: 2.5 stories Max Footprint Size: 2,500sf Max Width: 55ft Max Depth: 60ft Typical Max Lot Coverage: 50% Front Setback: contextual (current range 5ft-60ft)

Existing Lot Size Range: 3,750sf - 17,000sf

#### House B



Max Height: 2 stories + attic Max Footprint Size: 2,100sf Max Width: 50ft Max Depth: 60ft Max Lot Coverage: 50% Front Setback: contextual (current range 5ft-45ft)

Existing Lot Size Range: 3,000sf - 14,000sf

#### House C



Max Height: 1.5 stories Max Footprint Size: 2,400sf Max Width: 60ft Max Depth: 55ft Max Lot Coverage: 40% Front Setback: contextual (current range 5ft-45ft)

Existing Lot Size Range: 3,200sf - 15,000sf

# Neighborhood 4:

**Primary Building Type Standards** (Describes Approximately 90% of Existing Conditions)

#### House A



Max Height: 2.5 (es Max Footprint 2,500sf Max Width: 55ft Max Depth: 60ft Typical Max L( rage: 50% Front Setback: contextual (current range 5ft-60ft)

Existing Lot Size Range: 3,750sf - 17,000sf

#### House B



Max Height: 2 stories + attic Max Footprint Size: 2,100sf Max Width: 50ft Max Depth: 60ft Max Lot Coverage: 50% Front Setback: contextual (current range 5ft-45ft)

Existing Lot Size Range: 3,000sf - 14,000sf

#### House C



Max Height: 1.5 stories Max Footprint Size: 2,400sf Max Width: 60ft Max Depth: 55ft Max Lot Coverage: 40% Front Setback: contextual (current range 5ft-45ft)

Existing Lot Size Range: 3,200sf - 15,000sf

# How could this work differently than today?



























# How would this work differently than today?



# Neighborhood 3:

What Would Be Different? (Esty Farm Rd. Oak Hill)

House A



Typical Max Height: 2.5-2.75 stories Typical Max Footprint Size: 2,600sf Typical Max Width: 60ft Typical Max Depth: 60ft Typical Max Lot Coverage: 30% Front Setback: 10ft-55ft Frontage Ratio: 25%-75% Lot Size: 5,000sf - 20,000sf



Height: 2 Stories Footprint: 3,700sf 60' wide 75' Deep

Howsel

Typical Max Height: 2-2.25 stories Typical Max Footprint Size: 2,300sf Typical Max Width: 60ft Typical Max Depth: 55ft Typical Max Lot Coverage: 30% Front Setback: 10ft-50ft Frontage Ratio: 25%-75% Lot Size: 5,000sf - 18,000sf Typical Max Height: 1-1.75 stories Typical Max Footprint Size: 2,800sf Typical Max Width: 75ft Typical Max Depth: 50ft Typical Max Lot Coverage: 30% Front Setback: 15ft-50ft Frontage Ratio: 30%-90% Lot Size: 5,000sf - 16,000sf





Type C House – 1–1.5 Stories



Type B House – 2 Stories + Attic



#### Type A House – 2.5 Stories

Type A House – 2.5 Stories

# **Example:** Ripley St. Newton Centre



# **Example:** Ripley St. Newton Centre










# Filling in the remaining districts



### **Districts:**

#### Public & Privately Owned Open Spaces Multi Residential (Large Projects)



#### **Districts:** Commercial Centers Business Centers



## Districts:

Campuses Civic & Institutional



#### A Data Driven Approach to Zoning:

Parallel Processes

Increasing zoning conformity by adjusting requirements to match existing / built conditions in Newton;

#### 2

Integration of transit access and walkability considerations in base zoning districts;

\*Taken from the Comprehensive Plan and Zoning Reform Group Goals



Identify building types that exist throughout Newton, and set zoning requirements based on their physical characteristics: height, size, relationship to street, etc;

#### A Data Driven Approach to Zoning:

Increasing zoning conformity by adjusting requirements to match existing / built conditions in Newton; Integration of transit access and walkability considerations in base zoning districts;

\*Taken from the Comprehensive Plan
and Zoning Reform Group Goals

Identify building types that exist throughout Newton, and set zoning requirements based on their physical characteristics: height, size, relationship to street, etc;

# Commercial Activity Centers: **4**7 of Total Commercial Parcels of Total Multi Family Parcels

of Total Mixed Use Parcels



## Transit Proximity

The majority of Newton's commercial activity centers have excellent transit access; many outlying residential areas of the city also have good transportation access through the MBTA bus service.



#### **Existing Land Uses**

The vast majority of 3+ unit residential uses and commercial uses are within a 10 minute walk of Newton's commercial activity centers



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#### **Business Centers:**

Primary single-use commercial areas

Village 1: Secondary mixed-use areas

Village 2: Primary mixed-use areas

Village 1 Residential: Secondary residential areas adjacent to Village 1

#### Village 2 Residential:

Primary residential areas adjacent to Village 2



### Surrounding Residential Districts:

Outlying residential areas of the City, that are not within a 10 minute walk to a Village 1 or Village 2

This map differentiates these residential areas from one another by their relative levels of transit access



## Filling in the Remaining Districts

Adding open space, recreational, civic uses that are outside of the 10 minute walk to activity centers



#### Existing Neighborhood Character & Land Use

#### Walkability – Activity Centers & Transit Access

NEXT STEPS

1. Collect feedback

2. Council meetings – ward by ward

3. Refine next draft map for October 2018



## What do you think